270 working for the United States government, nor to any professional 271 engineer or land surveyor employed as an assistant to a professional 272 engineer or land surveyor registered under this chapter, nor to the 273 operation and/or maintenance of power and mechanical plants or sys-274 tems, nor to any professional engineer or land surveyor from without this state until a reasonable length of time as prescribed by the rules 275 of the board shall have elapsed to permit the registration of such a 276 person under this chapter, provided that, before practicing within this 278 279 state, he shall have applied for the issuance to him of a certificate of 280 registration and shall have paid the fee prescribed in this chapter.

Senate File 77. Approved May 1, 1937.

#### CHAPTER 102

#### UNEMPLOYMENT COMPENSATION LAW

S. F. 447

AN ACT to create a system of unemployment compensation; to provide for an unemployment compensation fund; to provide for contributions to such fund; to provide for benefit payments from such fund; to provide eligibility conditions for such benefits; to provide for the settlement of benefit claims; to provide for appeal and judicial review of disputed claims; to create an unemployment compensation commission and to provide for its appointment and compensation and to prescribe its powers and duties; to provide for the appointment and compensation of personnel and the maintenance and other expenses of such commission; to authorize reciprocal benefit arrangements with other states or the federal government; to prohibit the waiver of rights and benefits arising hereunder; to regulate alienation of benefits; to regulate attorneys' fees in cases arising under this act; to provide for the transfer of state employment service, and to prescribe its powers, duties and functions; to establish an unemployment administration fund; to fix the penalty for failure to comply with or for violation of this act; to retain the right to amend or repeal this act; to amend and re-enact all of the provisions of senate file 1 enacted by the 46th General Assembly of Iowa in Extraordinary Session, as amended by senate file 191 of the acts of the 47th General Assembly of Iowa, to conform to the provisions of this act; and to repeal acts in conflict herewith, and for other nurposes. of this act; and to repeal acts in conflict herewith, and for other purposes.

Be It Enacted by the General Assembly of the State of Iowa:

## SHORT TITLE

SECTION 1. This act shall be known and may be cited as the "Unemployment Compensation Law".

## DECLARATION OF STATE PUBLIC POLICY

- 1 SEC. 2. As a guide to the interpretation and application of this act, the public policy of this state is declared to be as follows: Economic insecurity due to unemployment is a serious menace to the health, morals, and welfare of the people of this state. Involuntary unemployment is therefore a subject of general interest and concern which requires appropriate action by the legislature to prevent its spread and to lighten its burden which now so often falls with crushing force upon the unemployed worker and his family. The achievement of social security requires protection against this greatest hazard of our economic life. This can be provided by encouraging employers to provide more stable employment and by the systematic accumulation 10 11
- 12 of funds during periods of employment to provide benefits for periods

- 13 of unemployment, thus maintaining purchasing power and limiting
- the serious social consequences of poor relief assistance. The legislature, therefore, declares that in its considered judgment the public
- good, and the general welfare of the citizens of this state require the
- enactment of this measure, under the police powers of the state, for
- the compulsory setting aside of unemployment reserves to be used for
- 19 the benefit of persons unemployed through no fault of their own.

## BENEFITS

- SEC. 3 (a). "Payment of benefits"—Twenty-four months after the date when contributions first accrue under this act, benefits shall become payable from the fund. All benefits shall be paid through employment offices, in accordance with such regulations as the commission may prescribe.
- SEC. 3 (b). "Weekly benefit amount for total unemployment"— Each eligible individual who is totally unemployed (as defined in section 19 (j) (1)) in any week shall be paid with respect to such week benefits at the rate of fifty per centum of his full-time weekly wages but not more than \$15.00 per week, nor less than either five dollars (\$5.00), or his full-time weekly wage, whichever is the lesser.

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- SEC 3 (c). "Weekly benefit amount for partial unemployment"— Each eligible individual who is partially unemployed (as defined in sec. 19 (j) (2)), in any week shall be paid with respect to such week a partial benefit. Such partial benefit shall be an amount which, if added to his wages (as defined in sec. 19 (m)) for such week, would exceed his weekly benefit amount (as defined in sec. 19 (o)) by (\$2.00) two dollars.
- SEC. 3 (d). "Determination of full-time weekly wage"—(1) The full-time weekly wage of any individual means the weekly wages that such individual would receive if he were employed at the most recent wage rate earned by him in employment by an employer in his base period and for the customary scheduled full-time week prevailing for his occupation in the enterprise in which he last earned wages in employment by an employer during his base period.
- (2) If the commission finds that the full-time weekly wage, as above defined, would be unreasonable or arbitrary or not readily determinable with respect to any individual, the full-time weekly wage of such individual shall be deemed to be one-thirteenth of his total wages in employment by employers in that quarter in which such total wages were highest during his base period.
- SEC. 3 (e). "Duration of benefits"—The maximum total amount of benefits payable to any eligible individual during any benefit year shall not exceed the balance credited to his account with respect to wages earned in employment by employers during his base period, or fifteen times his weekly benefit amount, whichever is the lesser. The commission shall maintain a separate account for each individual who earns wages in employment by an employer subsequent to December 31, 1936. After the expiration of each calendar quarter, the commission shall credit each such account with one-sixth of such wages earned by such individual during such quarter, or sixty-five dollars (\$65.00),

whichever is the lesser. Benefits paid to an eligible individual shall 12 be charged against amounts which have been credited to his account 13 on the basis of wages earned in employment by employers during his base period and which have not previously been charged hereunder, 14 15 in the same chronological order as such wages were earned.

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- SEC. 3 (e-1). If the commission finds in determining the duration of benefits with respect to any individual as provided in section 3 (e) that the duration of such individuals' benefits, beginning with the first day of his benefit year, is not sufficient to pay him benefits up to and including the first day of the calendar quarter next following the first day of his benefit year, the earnings, if any, of such individual in employment by an employer in the period between the last day of his base period, as first determined, and the first day of his benefit year, shall be credited and used in determining his duration of benefits.
- SEC. 3 (f) (1). "Part-time workers"—As used in this subsection the term "part-time worker" means an individual whose normal work is in an occupation in which his services are not required for the customary scheduled full-time hours prevailing in the establishment in which he is employed, or who, owing to personal circumstances, does not customarily work the customary scheduled full-time hours prevailing in the establishment in which he is employed.

(2) The commission shall prescribe fair and reasonable general rules applicable to part-time workers, for determining their full-time weekly wage, and the total wages in employment by employers required to qualify such workers for benefits.

## BENEFIT ELIGIBILITY CONDITIONS

- SEC. 4. An unemployed individual shall be eligible to receive benefits with respect to any week only if the commission finds that:
- (a) He has registered for work at and thereafter has continued to report at an employment office in accordance with such regulations as the commission may prescribe.
- (b) He has made a claim for benefits in accordance with the provisions of section 6 (a) of this act.
  - (c) He is able to work, and is available for work.
- (d) Prior to any week for which he claims benefits he has been totally unemployed for a waiting period of two weeks (and for the purposes of this subsection, two weeks of partial unemployment shall be deemed to be equivalent to one week of total unemployment). Such weeks of total or partial unemployment or both need not be consecutive. No week shall be counted as a week of total unemployment for the purposes of this subsection:
- if benefits have been paid with respect thereto;
   unless the individual was eligible for benefits with respect thereto in all respects except for the requirements of subsections (b) and (e) of this section;
- 20 (3) unless it occurs within the thirteen consecutive weeks pre-21 ceding the week for which he claims benefits, provided that this con-22 dition shall not interrupt the payment of benefits for consecutive weeks 23 of unemployment nor require any individual to accumulate more than 24 five waiting period weeks during any five consecutive calendar quarters;

- 26 (4) unless it occurs after benefits first could become payable to any 27 individual under this act.
  - SEC. 4 (e). He has within the first four out of the last five completed calendar quarters immediately preceding the first day of his benefit year, earned wages in employment by employers equal to not less than fifteen times his weekly benefit amount, provided, however, if the commission finds that he is not eligible under the above provision they may find him eligible if he has within the four calender quarters, including the incompleted current calendar quarter immediately preceding the first day of his benefit year, earned wages in employment by employers equal to not less than fifteen times his weekly benefit amount.

### DISQUALIFICATION FOR BENEFITS

- SEC. 5. An individual shall be disqualified for benefits: (a) For the week in which he has left work voluntarily without good cause, if so found by the commission, and for not less than one nor more than the five weeks which immediately follow such week (in addition to the waiting period), as determined by the commission according to the circumstances in each case.
- SEC. 5 (b). For the week in which he has been discharged for misconduct connected with his work, if so found by the commission, and for not less than the one nor more than the nine weeks which immediately follow such week (in addition to the waiting period), as determined by the commission in each case according to the seriousness of the misconduct.
- SEC. 5 (c). If the commission finds that he has failed, without good cause, either to apply for available, suitable work when so directed by the employment office or the commission or to accept suitable work when offered him, or to return to his customary self-employment (if any) when so directed by the commission. Such disqualification shall continue for the week in which such failure occurred and for not less than the one nor more than the five weeks which immediately follow such week (in addition to the waiting period), as determined by the commission according to the circumstances in each case.
- (1) In determining whether or not any work is suitable for an individual, the commission shall consider the degree of risk involved to his health, safety, and morals, his physical fitness and prior training, his experience and prior earnings, his length of unemployment and prospects for securing local work in his customary occupation, and the distance of the available work from his residence, and any other factor which it finds bears a reasonable relation to the purposes of this subsection.
- (2) Notwithstanding any other provision of this act, no work shall be deemed suitable and benefits shall not be denied under this act to any otherwise eligible individual for refusing to accept new work under any of the following conditions:
- (a) if the position offered is vacant due directly to a strike, lockout, or other labor dispute;
- (b) if the wages, hours, or other conditions of the work offered are substantially less favorable to the individual than those prevailing for similar work in the locality;

- (c) if as a condition of being employed, the individual would be 28 29 required to join a company union or to resign from or refrain from 30 joining any bona-fide labor organization.
  - SEC. 5 (d). For any week with respect to which the commission finds that his total or partial unemployment is due to a stoppage of work which exists because of a labor dispute at the factory, establishment, or other premises at which he is or was last employed, provided that this subsection shall not apply if it is shown to the satisfaction of the commission that:
  - 1) he is not participating in or financing or directly interested in the labor dispute which caused the stoppage of work; and
- 8 (2) he does not belong to a grade or class of workers of which, 9 immediately before the commencement of the stoppage, there were 10 members employed at the premises at which the stoppage occurs, any of whom are participating in or financing or directly interested in the 13

14 Provided, that if in any case separate branches of work which are 15 commonly conducted as separate businesses in separate premises are conducted in separate departments of the same premises, each such 16 17 department shall, for the purposes of this subsection, be deemed to 18 be a separate factory, establishment, or other premises.

- SEC. 5 (e). For any week with respect to which he is receiving or has received remuneration in the form of:
  - (1) Wages in lieu of notice;

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- 4 (2) Compensation for temporary partial disability under the work-5 men's compensation law of any state or under a similar law of the 6 United States; or
  - (3) Old-age benefits under title II of the social security act, as amended, or similar payments under any act of congress:
- 9 Provided, that if such remuneration is less than the benefits which would otherwise be due under this act, he shall be entitled to receive 10 for such week, if otherwise eligible, benefits reduced by the amount 11 12 of such remuneration.

## CLAIMS FOR BENEFITS

- 1 SEC. 6 (a). Filing—Claims for benefits shall be made in accordance with such regulations as the commission may prescribe.
- SEC. 6 (b). Initial determination—A representative designated by the commission, and hereinafter referred to as a deputy, shall prompt-3 ly examine the claim and, on the basis of the facts found by him, shall either determine whether or not such claim is valid, and if valid, the week with respect to which benefits shall commence, the weekly benefit amount payable and the maximum duration thereof, or shall refer such claim or any question involved therein to an appeal tribunal or to the commission, which shall make its determinations with respect thereto in accordance with the procedure described in subsection (c) 10 of this section, except that in any case in which the payment or denial 11 of benefits will be determined by the provisions of section 5 (d) of 12 this act, the deputy shall promptly transmit his full finding of fact with respect to that subsection to the commission, which, on the basis

of the evidence submitted and such additional evidence as it may re-15 quire, shall affirm, modify, or set aside such findings of fact and trans-16 mit to the deputy a decision upon the issues involved under that sub-17 section. The deputy shall promptly notify the claimant and any other interested party of the decision and the reasons therefor. 18 19 the claimant or other interested party, within five calendar days after 20 the delivery of such notification, or within seven calendar days after 21 such notification was mailed to his last-known address, files and appeal from such decision, such decision shall be final and benefits shall be 22 23 paid or denied in accordance therewith. If an appeal is duly filed, 24 benefits with respect to the period prior to the final determination of 25 the commission, shall be paid only after such determination; provided: That if an appeal tribunal affirms a decision of a deputy, or the com-26 27 mission affirms a decision of an appeal tribunal, allowing benefits, such 28 benefits shall be paid regardless of any appeal which may thereafter be 29 taken, but if such decision is finally reversed, no employer's account 30 shall be charged with benefits so paid.

SEC. 6 (c). Appeals—Unless such appeal is withdrawn, an appeal tribunal, after affording the parties reasonable opportunity for fair hearing, shall affirm or modify the findings of fact and decision of the deputy. The parties shall be duly notified of such tribunal's decision, together with its reasons therefor, which shall be deemed to be the final decision of the commission, unless within ten days after the date of notification or mailing of such decision, further appeal is initiated pursuant to subsection (e) of this section.

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- SEC. 6 (d). Appeal tribunals—To hear and decide disputed claims, the commission shall establish one or more impartial appeal tribunals consisting in each case of either a salaried examiner or a body consisting of three members, one of whom shall be a salaried examiner. who shall serve as chairman, one of whom shall be a representative of employers and the other of whom shall be a representative of employees; each of the latter two members shall serve at the pleasure of the commission and be paid a fee, as fixed by the commission per day of active service on such tribunal, plus necessary expenses. No person shall participate on behalf of the commission in any case in which he is an interested party. The commission may designate alternates to serve in the absence or disqualification of any member of an appeal tribunal. The chairman shall act alone in the absence or disqualification of any other member and his alternates. In no case shall the hearings proceed unless the chairman of the appeal tribunal is present.
- SEC. 6 (e). Commission review—The commission may on its own motion affirm, modify, or set aside any decision of an appeal tribunal on the basis of the evidence previously submitted in such case, or direct the taking of additional evidence, or may permit any of the parties to such decision to initiate further appeals before it. The commission shall permit such further appeal by any of the parties interested in a decision of an appeal tribunal which is not unanimous and by the deputy whose decision has been overruled or modified by an appeal tribunal. The commission may remove to itself or transfer to another appeal tribunal the proceedings on any claim pending before an appeal tribunal. Any proceeding so removed to the commission shall be

heard in accordance with the requirements of sec. 6 (c), by the full membership of the commission, or, in the absence or disqualification of the labor representative or the employer representative on the commission, by the public representative acting alone. The commission shall promptly notify the interested parties of its findings and decision.

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SEC. 6 (f). Procedure—The manner in which disputed claims shall be presented, the reports thereon required from the claimant and from employers, and the conduct of hearings and appeals shall be in accordance with rules prescribed by the commission for determining the rights of the parties, whether or not such rules conform to common law or statutory rules of evidence and other technical rules of procedure. A full and complete record shall be kept of all proceedings in connection with a disputed claim. All testimony at any hearing upon a disputed claim shall be recorded, but need not be transcribed unless the disputed claim is further appealed.

SEC. 6 (g). Witness fees—Witnesses subpoenaed pursuant to this section shall be allowed fees and necessary traveling expenses at a rate fixed by the commission, which fees shall be charged to the unemployment compensation administration fund of the commission.

SEC. 6 (h). Appeal to courts—Any decision of the commission in the absence of an appeal therefrom as herein provided shall become final ten days after the date of notification or mailing thereof, and judicial review thereof shall be permitted only after any party claiming to be aggrieved thereby has exhausted his remedies before the commission as provided by this act. The commission shall be deemed to be a party to any judicial action involving any such decision, and may be represented in any such judicial action by any qualified attorney who is a regular salaried employee of the commission or who has been designated by the commission for that purpose, or at the commission's request, by the attorney general.

SEC. 6 (i). Court review—Within ten days after the decision of the commission has become final, any party aggrieved thereby may secure judicial review thereof by commencing an action in the district court of the county in which the aggrieved party was last employed or resides, against the commission for the review of its decision, in which action any other party to the proceeding before the commission shall be made a defendant. In such action, a petition which need not be verified, but which shall state the grounds upon which a review is sought, shall be served on a member of the commission or upon such person as the commission may designate and such service shall be deemed completed service on all parties, but there shall be left with the party so served as many copies of the petition as there are defendants and the commission shall forthwith mail one such copy to each such defendant. With its answer, the commission shall certify and file with said court all documents and papers and a transcript of all testimony taken in the matter, together with its findings of fact and decision therein. The transcript as certified and filed by the commission shall be the record on which the appeal shall be heard, and no additional evidence shall be heard. In the absence of fraud the findings of fact made by the commission within its powers shall be conclusive. The commission may also, in its discretion, certify to such

- SEC. 6 (j). Decision on appeal—Any order or decision of the commission may be modified, reversed, or set aside on one or more of the following grounds and on no other:
  - 1. If the commission acted without or in excess of its powers.
  - 2. If the order or decree was procured by fraud.
- 3. If the facts found by the commission do not support the order or decree.
- 4. If there is not sufficient competent evidence in the record to warrant the making of the order or decision.
- SEC. 6 (k). Judgment or order remanding—When the district court, on appeal, reverses or sets aside an order or decision of the commission, it may remand the case to the commission for further proceedings in harmony with the holdings of the court, or it may enter the proper judgment, as the case may be. Such judgment or decree shall have the same force and effect as if action had been originally brought and tried in said court.
- SEC. 6 (1). Appeal—An appeal may be taken from any final order, judgment, or decree of the district court to the supreme court of Iowa, in the same manner, but not inconsistent with the provisions of this act, as is provided in civil cases. It shall not be necessary in any judicial proceeding under this section, to enter exceptions to the rulings of the commission and no bond shall be required for entering such appeal. Upon the final determination of such judicial proceeding, the commission shall enter an order in accordance with such determination. A petition for judicial review shall not act as a supersedeas or stay unless the commission shall so order.

#### CONTRIBUTIONS

SEC. 7 (a). Payment

- (1) On and after July 1, 1936, contributions shall accrue and become payable by each employer with respect to wages payable for employment as defined in section 19 (g) occurring during such calendar year except that for the six months period beginning July 1, 1936, such contributions shall accrue and become payable solely from employers with respect to wages payable for employment occurring on and after July 1, 1936. Such contributions shall become due and be paid to the commission for the fund at such time and in such manner as the commission may prescribe. Contributions required from an employer shall not be deducted, in whole or in part, from the wages of individuals in his employ.
- (2) In the payment of any contribution, a fractional part of a cent shall be disregarded unless it amounts to one-half cent or more, in which case it shall be increased to one cent.
- SEC. 7 (b). Rate of contribution by employers. Each employer shall pay contributions equal to the following percentages of wages payable by him with respect to employment:
- (1) One and eight-tenths percentum with respect to employment for the six months' period beginning July 1, 1936, provided that if the

total of such contributions at such one and eight-tenths percentum rate equals less than nine-tenths of one percentum of the annual payroll of any employer for the calendar year 1936, such employer shall pay, at such time as the commission shall prescribe, an additional lump sum contribution with respect to employment for such six months' period beginning July 1, 1936, equal to the difference between nine-tenths of one percentum of his annual payroll for the calendar year 1936 and the total of his contributions at such one and eight-tenths percentum rate for such six months' period beginning July 1, 1936, and provided further that in no event shall employers' contributions at such one and eight-tenths percentum rate exceed nine-tenths of one percentum of his annual payroll for the calendar year 1936.

one percentum of his annual payroll for the calendar year 1936.
(2) One and eight-tenths percentum with respect to employment

in the calendar year 1937;
(3) Two and seven-tenths percentum with respect to employment during the calendar years 1938, 1939, 1940, 1941; and

(4) With respect to employment after December 31, 1941, the percentage determined pursuant to subsection (c) of this section.

## SEC. 7 (c). Future rates based on benefit experience.

(1) The commission shall maintain a separate account for each employer, and shall credit his account with all the contributions which he has paid on his own behalf. But nothing in this act shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him into the fund either on his own behalf or on behalf of such individuals. Benefits paid to an eligible individual shall be charged against the account of his most recent employers, against whose accounts the maximum charges hereunder have not previously been made, in the inverse chronological order in which the employment of such individual occurred, but the maximum amount so charged against the account of any employer shall not exceed one-sixth of the wages payable to such individual by each such employer for employment which occurs on and after the first day of such individual's base period, or (\$65.00) sixty-five dollars per completed calendar quarter or portion thereof, whichever is the lesser. The commission shall by general rules prescribe the manner in which benefits shall be charged against the accounts of several employers for whom an individual performed employment during the same week.

(2) The commission may prescribe regulations for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual accounts in a joint account, maintain such joint account as if it constituted a single employer's account.

(3) Each employer's rate shall be two and seven-tenths percentum, except as otherwise provided in the preceding or following provisions of this section. No employer's rate shall be less than two and seventenths percentum after Dec. 31, 1937, unless and until there shall have been three calendar years after he becomes liable for contributions under this act throughout which any individual in his employ could have received benefits if eligible.

(4) Each employer's rate for the twelve months commencing January 1 of any calendar year, after December 31, 1941, shall be determined on the basis of his record up to the beginning of such cal-

endar year. If, at the beginning of such calendar year, the total of all his contributions, paid on his own behalf, for all past years exceeds the total benefits charged to his accounts for all such years, his contribution rate shall be:

(a) One and eight-tenths percentum, if such excess equals or exceeds  $(7\frac{1}{2})$  seven and one-half but is less than (10) ten percentum of his average annual pay roll (as defined in section 19 (a) (2));

- (b) Nine-tenths of (1) one percentum, if such excess equals or exceeds (10) ten percentum of his average annual pay roll. If the total of his contributions, paid on his own behalf for all past periods or for the past sixty consecutive calendar months, whichever period is more advantageous to such employer for the purposes of this paragraph, is less than the total benefits charged against his account during the same period, his rate shall be (36/10) three and six-tenths percentum.
- (5) No employer's rate for the period of twelve months commencing January 1 of any calendar year after December 31, 1937, shall be less than (2 7/10) two and seventh-tenths percentum, unless the total assets of the fund, excluding contributions not yet paid at the beginning of such calendar year, exceed the total benefits paid from the fund within the last preceding calendar year; and no employer's rate shall be less than (1 8/10) one and eight-tenths per centum unless such assets at such time were at least twice the total benefits paid from the fund within such last preceding year.

# PERIOD, ELECTION, AND TERMINATION OF EMPLOYER'S COVERAGE

- SEC. 8 (a). Any employing unit which is or becomes an employer subject to this act within any calendar year shall be subject to this act during the whole of such calendar year.
- SEC. 8 (b). Except as otherwise provided in subsection (c) of this section, an employing unit shall cease to be an employer subject to this act, as of the 1st day of January of any calendar year, if it files with the commission, prior to the 5th day of January of such year, a written application for termination of coverage, and the commission finds that there was no fifteen different weeks within the preceding calendar year, within which such employing unit employed eight or more individuals in employment subject to this act. For the purpose of this subsection, the two or more employing units mentioned in paragraph (2) or (3) or (4) of section 19 (f) shall be treated as a single employing unit.
- SEC. 8 (c) (1). An employing unit, not otherwise subject to this act, which files with the commission its written election to become an employer subject hereto for not less than two calendar years, shall with the written approval of such election by the commission, become an employer subject hereto to the same extent as all other employers, as of the date stated in such approval, and shall cease to be subject hereto as of January 1 of any calendar year subsequent to such two calendar years, only if at least thirty days prior to such 1st day of January, it has filed with the commission a written notice to that effect.

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(2) Any employing unit for which services that do not constitute employment as defined in this act are performed, may file with the commission a written election that all such services performed by individuals in its employ in one or more distinct establishments or places of business shall be deemed to constitute employment for all the purposes of this act for not less than two calendar years. Upon the written approval of such election by the commission, such services shall be deemed to constitute employment subject to this act from and after the date stated in such approval. Such services shall cease to be deemed employment subject hereto as of January 1, of any calendar year subsequent to such two calendar years, only if at least thirty days prior to such 1st day of January such employing unit has filed with the commission a written notice to that effect.

## UNEMPLOYMENT COMPENSATION FUND

SEC. 9 (a). Establishment and control—There is hereby established as a special fund, separate and apart from all public moneys or funds of this state, an unemployment compensation fund, which shall be administered by the commission exclusively for the purposes of this act. This fund shall consist of: (1) all contributions collected under this act, together with any interest thereon collected pursuant to section 14 of this act; (2) all fines and penalties collected pursuant to the provisions of this act; (3) interest earned upon any moneys in the fund; (4) any property or securities acquired through the use of moneys belonging to the fund; and (5) all earnings of such property or securities. All moneys in the fund shall be mingled and undivided.

SEC. 9 (b). Accounts and deposits—The state treasurer shall be ex-officio treasurer and custodian of the fund and shall administer such fund in accordance with the directions of the commission. The state comptroller shall issue warrants upon the fund pursuant to the order of the commission and such warrants shall be paid from the fund by the treasurer. The treasurer shall maintain within the fund three separate accounts: (1) A clearing account, (2) an unemployment trust fund account, and (3) a benefit account. All moneys payable to the fund shall, upon receipt thereof by the commission, be forwarded to the treasurer who shall immediately deposit them in the clearing account. Refunds payable pursuant to section 14 of this act shall be paid by the treasurer from the clearing account upon warrants issued by the comptroller under the direction of the commission. After clearance thereof, all other moneys in the clearing account shall be immediately deposited with the secretary of the treasury of the United States of America to the credit of the account of this state in the unemployment trust fund, established and maintained pursuant to section 904 of the social security act as amended, any provisions of law in this state relating to the deposit, administration, release or disbursement of moneys in the possession or custody of this state to the contrary notwithstanding. The benefit account shall consist of all moneys requisitioned from this state's account in the unemployment trust fund. Except as herein otherwise provided moneys in the clearing and benefit account may be deposited by the treasurer, under the direction of the commission, in any bank or public depository in which general funds of the state may be deposited, but no public

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deposit insurance charge or premium shall be paid out of the fund. The treasurer shall give a separate bond conditioned upon the faithful performance of his duties as custodian of the fund in an amount fixed 30 by the governor and in form and manner prescribed by law. Premiums for said bond shall be paid from the administration fund.

SEC. 9 (c). Withdrawals—Moneys shall be requisitioned from this state's account in the unemployment trust fund solely for the payment of benefits and in accordance with regulations prescribed by the com-The commission shall from time to time requisition from mission. the unemployment trust fund such amounts, not exceeding the amounts standing to the account of this state therein, as the commission deems necessary for the payment of benefits for a reasonable future period. Upon receipt thereof the treasurer shall deposit such moneys in the benefit account, and shall disburse such moneys upon warrants drawn by the comptroller pursuant to the order of the commission for the payment of benefits solely from such benefit account. Expenditures of such moneys from the benefit account and refunds from the clearing account shall not be subject to any provisions of law requiring specific appropriations or other formal release by state officers of money in their custody. All warrants issued by the comptroller for the payment of benefits and refunds shall bear the signature of the comptroller. Any balance of moneys requisitioned from the unemployment trust fund which remains unclaimed or unpaid in the benefit account after the expiration of the period for which such sums were requisitioned shall either be deducted from estimates for, and may be utilized for the payment of, benefits during succeeding periods, or, in the discretion of the commission, shall be redeposited with the secretary of the treasury of the United States of America, to the credit of this state's account in the unemployment trust fund, as provided in the subsection (b) of this section.

SEC. 9 (d). Management of funds in the event of discontinuance of unemployment trust fund—The provisions of subsections (a), (b), and (c) to the extent that they relate to the unemployment trust fund shall be operative only so long as such unemployment trust fund continues to exist and so long as the secretary of the treasury of the United States of America continues to maintain for this state a separate book account of all funds deposited therein by this state for benefit purposes, together with this state's proportionate share of the earnings of such unemployment trust fund, from which no other state is permitted to make withdrawals. If and when such unemployment trust fund ceases to exist, or such separate book account is no longer maintained, all moneys, properties, or securities therein belonging to the unemployment compensation fund of this state shall be transferred to the treasurer of the unemployment compensation fund, who shall hold, invest, transfer, sell, deposit, and release such moneys, properties, or securities in a manner approved by the commission, in accordance with the provisions of this act: Provided, That such moneys shall be invested in the following readily marketable classes of securities; such securities as are authorized by the laws of the state of Iowa for the investment of trust funds. The treasurer shall dispose of securities and other properties belonging to the unemployment compensation fund only under the direction of the commission.

## UNEMPLOYMENT COMPENSATION COMMISSION

SEC. 10(a). Unemployment compensation commission—There is hereby created a commission to be known as the Iowa unemployment compensation commission. The commission shall consist of three (3) members who shall devote their entire time to the duties of their office; one of whom shall be a representative of labor, one of whom shall be a representative of employers, and one of whom shall be impartial and shall represent the public generally. During his term of membership on the commission no member shall serve as an officer or committee member of any political party organization, and not more than two members of the commission shall be members of the same political party. Each of the three (3) members of the commission shall be appointed by the governor immediately after the effective date of this act, subject to approval by a two-thirds vote of the members of the senate in executive session, and shall serve for a term of six (6) years, or until his successor is appointed and qualified, except that

(1) Any member appointed to fill a vacancy occurring prior to the expiration of the term for which his predecessor was appointed shall

be appointed for the remainder of such term, and

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(2) The terms of the members first appointed after the date of enactment of this act shall expire, as designated by the governor at the time of appointment, one member on June 30, 1939, and one member on June 30, 1941, and one member on June 30, 1943, or in each of the foregoing instances until his successor is appointed and qualified.

The governor may at any time, after notice and hearing, remove any commissioner for gross inefficiency, neglect of duty, malfeasance, misfeasance, or nonfeasance in the performance of his duties as a member of the commission. Before entering upon the discharge of his official duties, each member of the commission shall take and subscribe to an oath of office, which shall be filed in the office of the secretary of state. Any vacancy occurring for any cause in the membership of this commission shall be filled for the unexpired term by appointment by the governor subject to approval by a two-thirds vote of the members of the senate in executive session at the next regular session of the legislature. Each member of the commission shall be entitled to receive as compensation for his services the sum of \$4500.00 per year, payable monthly. In addition to the compensation hereinbefore prescribed, each member of the commission shall be entitled to receive the amount of his traveling and other necessary expenses actually incurred while engaged in the performance of his official duties. For the purposes of this act the first meeting in January shall be designated the annual meeting. Two members of the commission shall constitute a quorum for the transaction of business. At its first meeting, and at each annual meeting held thereafter, the commission shall organize by the election of a chairman and vice chairman from its own number, each of whom, except those first elected, shall serve for a term of one year and until his successor is elected. The commission shall adopt and use an official seal for the authentication of its orders and records. The commission shall establish and maintain its principal place of business in the city of Des Moines.

SEC. 10 (b). Secretary.—The commission shall select and appoint a secretary of the commission. He shall serve at the pleasure of the

commission and shall perform such duties and receive a salary not to excede\* \$2400.00 per year. Before entering upon the discharge of his official duties the secretary shall execute a bond, payable to the state of Iowa in such amount and with such sureties as shall be approved by the commission, conditioned upon the faithful discharge of his official duties, and he shall likewise take and subscribe an oath, which shall be endorsed upon his official bond, and the bond and oath when so executed shall be filed in the office of the secretary of state.

SEC. 10 (c). Divisions—The commission shall establish two coordinate divisions: the Iowa state employment service division created pursuant to section 12 of this act, and the unemployment compensation division. Each division shall be responsible for the discharge of its distinctive functions. Each division shall be a separate administrative unit with respect to personnel, budget and duties, but shall coordinate one with the other in such manner as the commission may prescribe.

#### **ADMINISTRATION**

SEC. 11 (a). Duties and powers of commission—It shall be the duty of the commission to administer this act; and it shall have power and authority to adopt, amend, or rescind such rules and regulations, to employ such persons, make such expenditures, require such reports, make such investigations, and take such other action as it deems necessary or suitable to that end. Such rules and regulations shall be effective upon publication in the manner, not inconsistent with the provisions of this act, which the commission shall prescribe. Not later than the 15th day of February of each year, the commission shall submit to the governor a report covering the administration and operation of this act during the preceding calendar year and shall make such recommendations for amendments to this act as the commission deems proper. Such report shall include a balance sheet of the moneys in the fund. Whenever the commission believes that a change in contribution or benefit rates will become necessary to protect the solvency of the fund, it shall promptly so inform the governor and the legislature, and make recommendations with respect thereto.

SEC. 11 (b). Regulations and general and special rules—General and special rules may be adopted, amended, or rescinded by the commission only after public hearing or opportunity to be heard thereon, of which proper notice has been given. General rules shall become effective ten days after filing with the secretary of state and publication in one or more newspapers of general circulation in this state. Special rules shall become effective ten days after notification to or mailing to the last known address of the individuals on concerns affected thereby. Regulations may be adopted, amended, or rescinded by the commission and shall become effective in the manner and at the time prescribed by the commission. Each employer shall post and maintain printed statements of all regulations in places readily accessible to individuals in his service, and shall make available to each such individual at the time he becomes unemployed a printed statement of such regulations relating to the filing of claims for benefits.

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<sup>\*</sup>Note: According to enrolled bill.

SEC. 11 (c). Publication—The commission shall cause to be printed for distribution to the public the text of this act, the commission's regulations and general rules, its annual reports to the governor, and any other material the commission deems relevant and suitable and shall furnish the same to any person upon application therefor.

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SEC. 11 (d). Personnel—Subject to other provisions of this act, the commission is authorized to appoint, fix the compensation, but not to exceed for any employee twenty-four hundred dollars (\$2400.00) per year except the compensation for certified public accountants, actuaries which shall not exceed thirty-six hundred dollars (\$3600.00) per year, and legal counsel which shall not exceed four thousand dollars (\$4000.00) per year, provided, however, that the above scale of compensation shall not apply to the Iowa state employment service division provided for in sec. 12 (a) of this act, and prescribe the duties and powers of such officers, accountants, attorneys, experts, and other persons as may be necessary in the performance of its duties. commission shall classify its positions and shall establish salary schedules and minimum personnel standards for the positions so classified. All positions shall be filled by persons selected and appointed on the basis of competency and fitness for the position to be The commission shall not appoint or employ any person who is an officer or committee member of any political party organization or who holds or is a candidate for any elective public office. The commission shall establish and enforce fair and reasonable regulations for appointments, promotions and demotions based upon ratings of efficiency and fitness and for terminations for cause. commission may delegate to any such person so appointed such power and authority as it deems reasonable and proper for the effective administration of this act, and may in its discretion bond any person handling moneys or signing checks hereunder. Not more than sixty per cent of the employees of the said commission shall be members of any one political party.

SEC. 11 (e). Advisory councils—The commission may appoint a state advisory council and local advisory councils, composed in each case of an equal number of employer representatives and employee representatives who may fairly be regarded as representatives because of their vocation, employment, or affiliations, and of such members representing the general public as the commission may designate. Such councils shall aid the commission in formulating policies and discussing problems related to the administration of this act and in assuring impartiality and freedom from political influence in the solution of such problems. Such advisory councils shall serve without compensation, but shall be reimbursed for any necessary expenses.

SEC. 11 (f). Employment stabilization—The commission with the advice and aid of such advisory councils as it may appoint, and through the appropriate divisions, shall take all appropriate steps to reduce and prevent unemployment; to encourage and assist in the adoption of practical methods of vocational training, retraining and

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SEC. 11 (g). Records and reports—Each employing unit shall keep true and accurate work records, containing such information as the commission may prescribe. Such records shall be open to inspection and be subject to being copied by the commission or its authorized representatives at any reasonable time and as often as may be neces-The commission may require from any employing unit any sworn or unsworn reports, with respect to persons employed by it, which the commission deems necessary for the effective administration of this act. Information thus obtained shall not be published or be open to public inspection (other than to public employees in the performance of their public duties) in any manner revealing the employing unit's identity, but any claimant at a hearing before an appeal tribunal or the commission shall be supplied with information from such records to the extent necessary for the proper presentation of his claim. Any employee or member of the commission who violates any provision of this section shall be fined not less than (\$20.00) twenty dollars nor more than (\$200.00) two hundred dollars, or imprisoned for not longer than ninety days, or both.

SEC. 11 (h). Oaths and witnesses—In the discharge of the duties imposed by this act, the chairman of an appeal tribunal and any duly authorized representative or member of the commission shall have power to administer oaths and affirmations, take depositions, certify to official acts, and issue subpoenas to compel the attendance of witnesses and the production of books, papers, correspondence, memoranda, and other records deemed necessary as evidence in connection with a disputed claim or the administration of this act.

SEC. 11 (i). Subpoenas—In case of contumacy by, or refusal to obey a subpoena issued to any person, any court of this state within the jurisdiction of which the inquiry is carried on or within the jurisdiction of which said person guilty of contumacy or refusal to obey is found or resides or transacts business, upon application by the commission, or appeal tribunal, or any member or duly authorized representative thereof, shall have jurisdiction to issue to such person an order requiring such person to appear before the commission, or an appeal tribunal, there to produce evidence if so ordered or there to give testimony touching the matter under investigation or in question; any failure to obey such order of the court may be punished by said court as a contempt thereof. Any person who shall without just cause fail or refuse to attend and testify or to answer any lawful inquiry or to produce books, papers, correspondence, memoranda, and other records, if it is in his power to do so, in obedience to a subpoena, shall be punished by a fine of not more than (\$200.00) two hundred dollars or by imprisonment, for not longer than sixty days, or by both such fine and imprisonment, and each day such violation continues shall be deemed to be a separate offense.

SEC. 11 (j). Protection against self-incrimination—No person shall 2 be excused from attending and testifying or from producing books, papers, correspondence, memoranda, and other records before the 3 commission, or an appeal tribunal, or in obedience to a subpoena in 4 5 any cause or proceeding provided for in this act, on the ground that the testimony or evidence, documentary or otherwise, required of him 7 may tend to incriminate him or subject him to a penalty or forfeiture; but no individual shall be prosecuted or subjected to any penalty of 8 forfeiture for or on account of any transaction, matter, or thing con-9 cerning which he is compelled, after having claimed his privilege 10 against self-incrimination, to testify or produce evidence, documentary 11 12 or otherwise, except that such individual so testifying shall not be 13 exempt from prosecution and punishment for perjury committed in 14 so testifying.

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State-federal cooperation—In the administration of SEC. 11 (k). this act, the commission shall cooperate to the fullest extent consistent with the provisions of this act, with the federal social security board, created by the social security act, passed by congress and approved August 14, 1935, as amended; shall make such reports, in such form and containing such information as the federal social security board may from time to time require, and shall comply with such provisions as the federal social security board may from time to time find necessary to assure the correctness and verification of such reports; and shall comply with the regulations prescribed by the federal social security board governing the expenditures of such sums as may be allotted and paid to this state under title III of the social security act for the purpose of assisting in administration of this act. Upon request therefor the commission shall furnish to any agency of the United States charged with the administration of public works or assistance through public employment, the name, address, ordinary occupation, and employment status of each recipient of benefits and such recipient's rights to further benefits under this act.

#### EMPLOYMENT SERVICE

1 SEC. 12 (a). State employment service—The Iowa state employ-2 ment service, as provided in chapters 75 and 77 of the code of Iowa, 3 is hereby transferred to the commission as a division thereof, which 4 shall establish and maintain free public employment offices in such 5 number and in such places as may be necessary for the proper adminis-6 tration of this act and for the purpose of performing such duties as 7 are within the purview of the act of Congress entitled "An act to 8 provide for the establishment of a national employment system and for cooperation with the states in the promotion of such system, and for other purposes", approved June 6, 1933 (48 Stat. 113; U. S. C., title 29, sec. 49, as amended). The said division shall be administered 9 10 11 12 by a full-time salaried director, who shall be charged with the duty 13 to cooperate with any official or agency of the United States having powers or duties under the provisions of the said act of Congress, as 14 15 amended, and to do and perform all things necessary to secure to this 16 state the benefits of the said act of Congress, as amended, in the pro-17 motion and maintenance of a system of public employment offices. 18 The Iowa state employment service division is hereby designated and 19 constituted the agency of this state for the purposes of said act. The

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commission is directed to appoint the director, other officers and employees of the Iowa state employment service. Such appointment shall be made in accordance with regulations prescribed by the director of the United States employment service. If this act shall become inoperative for the reason prescribed in section 24 of this act, the Iowa state employment division shall not be affected thereby, but such division shall, upon the happening of such contingency, be deemed to be a division of the bureau of labor of the state of Iowa, with the same force and effect as if this act had not been passed, and that all funds and property made available to the Iowa state employment service division under this act shall under such contingency become, and shall be declared to be, the funds and property of the Iowa state employment service of the bureau of labor of Iowa.

SEC. 12 (b). Financing—All moneys received by this state under the said act of Congress, as amended, shall be paid into the special "employment service account" in the unemployment compensation administration fund, and said moneys are hereby made available to the Iowa state employment service to be expended as provided by this section and by said act of Congress. For the purpose of establishing and maintaining free public employment offices, said division is authorized to enter into agreements with any political subdivision of this state or with any private, nonprofit organization, and as a part of any such agreement the commission may accept moneys, services, or quarters as a contribution to the employment service account.

## UNEMPLOYMENT COMPENSATION ADMINISTRATION FUND

SEC. 13 (a). Special fund—There is hereby created in the state 1. 2 treasury a special fund to be known as the unemployment compensa-3 tion administration fund. All moneys which are deposited or paid 4 into this fund are hereby appropriated and made available to the 5 commission. All moneys in this fund shall be expended solely for 6 the purpose of defraying the cost of the administration of this act, 7 and for no other purpose whatsoever. The fund shall consist of all 8 moneys appropriated by this state, and all moneys received from the 9 United States of America, or any agency thereof, including the social 10 security board and the United States employment service, or from any other source, for such purpose. All moneys in this fund shall 11 12 be deposited, administered, and disbursed, in the same manner and 13 under the same conditions and requirements as is provided by law for special funds in the state treasury. Any balances in this fund shall 14 15 not lapse at any time, but shall be continuously available to the commission for expenditure consistent with this act. The state treasurer shall give a separate and additional bond conditioned upon the faithful 16 17 18 performance of his duties in connection with the unemployment com-19 pensation administration fund in an amount and with such sureties as shall be fixed and approved by the governor. The premiums for 20 such bond and the premiums for the bond given by the treasurer of 21 the unemployment compensation fund under section 9 of this act, shall be paid form\* the moneys in the unemployment administration 23 24 fund.

<sup>\*</sup> Note: In accordance with enrolled bill.

SEC. 13 (b). Employment service account—A special "Employment service account" shall be maintained as a part of the unemployment 3 compensation administration fund for the purpose of maintaining the public employment offices established pursuant to section 12 of this act and for the purpose of cooperating with the United States employment service. There is hereby transferred to the employment service 7 account of the unemployment compensation administration fund, the 8 unexpended balance of any money heretofore appropriated or received 9 for the Iowa state employment service. In addition, there shall be 10 paid into such account the moneys designated in section 12(b) of 11 this act, and such moneys as are apportioned for the purpose of this 12 account from any moneys received by this state under title III of 13 the social security act, as amended.

#### COLLECTION OF CONTRIBUTIONS

SEC. 14 (a). Interest on past-due contributions—Contributions unpaid on the date on which they are due and payable, as prescribed by the commission, shall bear interest at the rate of 1 percentum per month from and after such date until payment plus accrued interest is received by the commission, provided that the commission may prescribe fair and reasonable regulations pursuant to which such interest shall not accrue with respect to contributions required for the calendar year 1936. Interest collected pursuant to this subsection shall be paid into the unemployment compensation fund.

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SEC. 14 (b). Collection—If, after due notice, any employer defaults in any payment of contributions or interest thereon, the amount due shall be collected by civil action in the name of the commission, and the employer adjudged in default shall pay the costs of such action. Civil actions brought under this section to collect contributions or interest thereon from an employer shall be heard by the court at the earliest possible date and shall be entitled to preference upon the calendar of the court over all other civil actions except petitions for judicial review under this act and cases arising under the workmen's compensation law of this state.

SEC. 14 (c). Priorities under legal dissolutions or distributions—In the event of any distribution of an employer's assets pursuant to an order of any court under the laws of this state, including any receivership, assignment for benefit of creditors, adjudicated insolvency, composition, or similar proceeding, contributions then or thereafter due shall be paid in full prior to all other claims except taxes and claims for wages preferred as provided by statute. In the event of an employer's adjudication in bankruptcy, judicially confirmed extension proposal, or composition, under the federal bankruptcy act of 1898, as amended, contributions then or thereafter due shall be entitled to such priority as is provided in section 64(b) of that act (U. S. C., title II, sec. 104(b), as amended).

SEC. 14 (d). Refunds—If not later than one year after the date on which any contributions or interest thereon became due, an employer who has paid such contributions or interest thereon shall make application for an adjustment thereof in connection with subsequent contribution payments, or for a refund thereof because such adjustment

cannot be made, and the commission shall determine that such contributions or interest or any portion thereof was erroneously collected, the commission shall allow such employer to make an adjustment thereof, without interest, in connection with subsequent contribution payments by him, or if such adjustment cannot be made the commission shall refund said amount, without interest, from the fund. For like cause and within the same period, adjustment or refund may be so made on the commission's own initiative.

## PROTECTION OF RIGHTS AND BENEFITS

SEC. 15 (a). Waiver of rights void—Any agreement by an individual to waive, release, or commute his rights to benefits or any other rights under this act shall be void. Any agreement by any individual in the employ of any person or concern to pay all or any portion of an employer's contributions, required under this act from such employer, shall be void. No employer shall directly or indirectly make or require or accept any deduction from wages to finance the employer's contributions required from him, or require or accept any waiver of any right hereunder by any individual in his employ. Any employer or officer or agent of an employer who violates any provision of this subsection shall, for each offense, be fined not less than (\$100) one hundred dollars nor more than (\$1,000) one thousand dollars or be imprisoned for not more than six months, or both.

SEC. 15 (b). Limitation of fees—No individual claiming benefits shall be charged fees of any kind in any proceeding under this act by the commission or its representatives or by any court or any officer thereof. Any individual claiming benefits in any proceeding before the commission, or an appeal tribunal or a court may be represented by counsel or other duly authorized agent; but no such counsel or agent shall either charge or receive for such services more than an amount approved by the commission. Any person who violates any provisions of this subsection shall, for each such offense, be fined not less than (\$50) fifty dollars nor more than (\$500) five hundred dollars, or imprisoned for not more than six months, or both.

SEC. 15 (c). No assignment of benefits; exemptions—Any assignment, pledge, or encumbrance of any right to benefits which are or may become due or payable under this act shall be void, and such rights to benefits shall be exempt from levy, execution, attachment, or any other remedy whatsoever provided for the collection of debt; and benefits received by any individual, so long as they are not mingled with other funds of the recipient, shall be exempt from any remedy whatsoever for the collection of all debts. Any waiver of any exemption provided for in this subsection shall be void.

SEC. 16 (a). Penalties—Whoever makes a false statement or representation knowing it to be false or knowingly fails to disclose a material fact, to obtain or increase any benefit or other payment under this act, either for himself or for any other person, shall be punished by a fine of not less than (\$20.00) twenty dollars nor more than (\$50.00) fifty dollars or by imprisonment for not longer than thirty days, or by both such fine and imprisonment; and each such false statement or representation or failure to disclose a material fact shall constitute a separate offense.

SEC. 16 (b). Any employing unit or any officer or agent of an employing unit or any other person who makes a false statement or representation knowing it to be false, or who knowingly fails to disclose a material fact, to prevent or reduce the payment of benefits to any individual entitled thereto, or to avoid becoming or remaining subject hereto, or to avoid or reduce any contribution or other payment required from an employing unit under this act, or who wilfully fails or refuses to make any such contributions or other payment or to furnish any reports required hereunder or to produce or permit the inspection or copying of records as required hereunder, shall be punished by a fine of not less than (\$20.00) twenty dollars nor more than (\$200.00) two hundred dollars, or by imprisonment for not longer than sixty days, or by both such fine and imprisonment; and each such false statement or representation or failure to disclose a material fact, and each day of such failure or refusal, shall constitute a separate offense.

SEC. 16 (c). Any person who shall wilfully violate any provisions of this act or any rule or regulation thereunder, the violation of which is made unlawful or the observance of which is required under the terms of this act, and for which a penalty is neither prescribed herein nor provided by any other applicable statute, shall be punished by a fine of not less than (\$20.00) twenty dollars nor more than (\$200.00) two hundred dollars or by imprisonment for not longer than sixty days, or by both such fine and imprisonment, and each day such violation continues shall be deemed to be a separate offense.

SEC. 16 (d). Any person who, by reason of the nondisclosure or misrepresentation by him or by another, of a material fact (irrespective of whether such nondisclosure or misrepresentation was known or fraudulent) has received any sum as benefits under this act while any conditions for the receipt of benefits imposed by this act were not fulfilled in his case, or while he was disqualified from receiving benefits, shall, in the discretion of the commission, either be liable to have such sum deducted from any future benefits payable to him under this act or shall be liable to repay to the commission for the unemployment compensation fund, a sum equal to the amount so received by him, and such sum shall be collectible in the manner provided in section 14 (b) of this act for the collection of past-due contributions.

## REPRESENTATION IN COURT

SEC. 17 (a). In any civil action to enforce the provisions of this act, the commission and the state may be represented by any qualified attorney who is a regular salaried employee of the commission and is designated by it for this purpose or, at the commission's request, by the attorney general. In case the governor designates special counsel to defend on behalf of the state, the validity of this act, the expenses and compensation of such special counsel employed by the commission in connection with such proceeding may be charged to the unemployment compensation administration fund.

SEC. 17 (b). All criminal actions for violations of any provision of this act, or of any rules or regulations issued by the commission pursuant thereto, shall be prosecuted by the prosecuting attorney of any county in which the employer has a place of business or the viola-

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5 tor resides, or, at the request of the commission, shall be prosecuted 6 by the attorney general.

SEC. 18. Non-liability of state—Benefits shall be deemed to be due and payable under this act only to the extent provided in this act and to the extent that moneys are available therefor to the credit of the unemployment compensation fund, and neither the state nor the commission shall be liable for any amount in excess of such sums.

#### DEFINITIONS

- SEC. 19. As used in this act, unless the context clearly requires 2 otherwise:
- SEC. 19 (a) (1). "Annual pay roll" means the total amount of wages payable by an employer (regardless of the time of payment) 3 for employment during a calendar year.
- (2) "Average annual pay roll" means the average of the annual pay rolls of any employer for the last three or five years, whichever aver-4 5 6 age is higher.
- 1 SEC. 19 (b). "Benefits" means the money payments payable to an 2 individual, as provided in this act, with respect to his unemployment.
- SEC. 19 (c). "Commission" means the unemployment compensation 2 commission established by this act.
- SEC. 19 (d). "Contributions" means the money payments to the 2 state unemployment compensation fund required by this act.
- 1 SEC. 19 (e). "Employing unit" means any individual or type of organization, including any partnership, association, trust, estate, 2 jointstock company, insurance company or corporation, whether 3 domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person, 6 which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state. All 8 individuals performing services within this state for any employing 9 unit which maintains two or more separate establishments within this 10 state shall be deemed to be employed by a single employing unit for all the purposes of this act. Whenever any employing unit contracts 11 12 with or has under it any contractor or subcontractor for any work which is part of its usual trade, occupation, profession, or business, 13 14 unless the employing unit as well as each such contractor or subcontractor is an employer by reason of section 19 (f) or section 8 (c) 15 of this act, the employing unit shall for all the purposes of this act be 16 17 deemed to employ each individual in the employ of each such con-18 tractor or subcontractor for each day during which such individual 19 is engaged in performing such work; except that each such contractor or subcontractor who is an employer by reason of section 19 (f) or section 8 (c) of this act shall alone be liable for the contributions measured by wages payable to individuals in his employ, and except 20 21 22 23 that any employing unit who shall become liable for and pay contribu-24 tions with respect to individuals in the employ of any such contractor 25 or subcontractor who is not an employer by reason of section 19 (f) 26 or section 8 (c) of this act, may recover the same from such contractor or subcontractor, except as any contractor or subcontractor who would

SEC. 19 (f). "Employer" means:

(1) Any employing unit which for some portion of a day in each of fifteen different weeks within either the current or the preceding calendar year, excepting the calendar year 1935 (whether or not such weeks are or were consecutive) has or had in employment eight or more individuals (not necessarily simultaneously and irrespective of whether the same individuals are or were employed in each such day);

(2) Any employing unit which acquired the organization, trade or business, or substantially all the assets thereof, of another which at the time of such acquisition was an employer subject to this act;

(3) Any employing unit which acquired the organization, trade or business, or substantially all the assets thereof, of another employing unit and which, if treated as a single unit with such other employing unit, would be an employer under paragraph (1) of this subsection;

(4) Any employing unit which together with one or more other employing units, is owned or controlled (by legally enforcible means or otherwise) directly or indirectly by the same interests, or which owns or controls one or more other employing units (by legally enforcible means or otherwise), and which, if treated as a single unit with such other employing unit, would be an employer under paragraph (1) of this subsection;

(5) Any employing unit which, having become an employer under paragraph (1), (2), (3) or (4), has not, under section 8, ceased to be an employer subject to this act; or

(6) For the effective period of its election pursuant to section 8 (c) any other employing unit which has elected to become fully subject to this act.

SEC. 19 (g). Except as otherwise provided in this subsection (g), "employment" means service, including service in interstate commerce, performed for wages or under any contract of hire, written or oral, express or implied.

(2) The term "employment" shall include an individual's entire service, performed within or both within and without this state if:

(a) the service is localized in this state, or

(b) the service is not localized in any state but some of the service is performed in this state and (i) the base of operations, or, if there is no base of operations, then the place from which such service is directed or controlled, is in this state; or (ii) the base of operations or place from which such service is directed or controlled is not in any state in which some part of the service is performed, but the individual's residence is in this state.

(3) Services performed within this state but not covered under paragraph (2) of this subsection shall be deemed to be employment subject to this act if contributions are not required and paid with respect to such services under an unemployment compensation law

of any other state or of the federal government.

(4) Services not covered under paragraph (2) of this subsection, and performed entirely without this state, with respect to no part of which contributions are required and paid under an employment compensation law of any other state or of the federal government, shall be deemed to be employment subject to this act if the individual performing such services is a resident of this state and the commission approves the election of the employing unit for whom such services are performed that the entire service of such individual shall be deemed to be employment subject to this act.

(5) Service shall be deemed to be localized within a state if (a) the service is performed entirely within such state, or

(b) the service is performed both within and without such state. but the service performed without such state is incidental to the individual's service within the state, for example, is temporary or transitory in nature or consists of isolated transactions.

(6) Services performed by an individual for wages shall be deemed to be employment subject to this act unless and until it is shown to

the satisfaction of the commission that

(a) such individual has been and will continue to be free from control or direction over the performance of such services, both under his contract of service and in fact.

(7) The term "employment" shall not include:

(a) Service performed in the employ of this state, or of any political subdivision thereof, or of any instrumentality of this state or its political subdivisions;

(b) Service performed in the employ of any other state or its political subdivisions, or of the United States government, or of an instrumentality of any other state or states or their political subdivisions or of the United States.

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- (c) Service with respect to which unemployment compensation is payable under an unemployment compensation system established by an act of Congress; provided, that the commission is hereby authorized and directed to enter into agreements with the proper agencies under such act of Congress, which agreements shall become effective ten days after publication thereof in the manner provided in section 11 (b) of this act for general rules, to provide reciprocal treatment to individuals who have, after acquiring potential rights to benefits under this act, acquired rights to unemployment compensation under such act of Congress, or who have, after acquiring potential rights to unemployment compensation under such act of Congress, acquired rights to benefits under this act.
  - (d) Agricultural labor:
  - (e) Domestic service in a private home;
- (f) Service performed as an officer or member of the crew of a vessel on the navigable waters of the United States;
- (g) Service performed by an individual in the employ of his son, daughter, or spouse, and service performed by a child under the age of twenty-one in the employ of his father or mother;

- (h) Service performed in the employ of a corporation, community chest, fund, or foundation, organized and operated exclusively for 68 69 70 religious, charitable, scientific, literary, or educational purposes, or 71 for the prevention of cruelty to children or animals, no part of the net 72 earnings of which inures to the benefit of any private shareholder or 73individual.
  - SEC. 19 (h). "Employment office" means a free public employment 1 office, or branch thereof, operated by this state or maintained as a part of a state-controlled system of public employment offices. 2 3
    - SEC. 19 (i). "Fund" means the unemployment compensation fund established by this act, to which all contributions required and from which all benefits provided under this act shall be paid.

"Total and partial unemployment".

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- (1) An individual shall be deemed "totally unemployed" in any week with respect to which no wages are payable to him and during which he performs no services (other than odd jobs or subsidiary work for which no wages as used in this subsection are payable to him).
- (2) An employee shall be deemed "partially unemployed" in any week of less than full-time work if his wages payable for such week fail to equal two dollars more than the weekly benefit amount he would be entitled to receive if totally unemployed and eligible.

  (3) As used in this subsection, the term "wages" shall include only

10 that part of wages for odd jobs or subsidiary work, or both, which is in excess of three dollars (\$3.00) in any one week.

(4) An individual's week of unemployment shall be deemed to com-11

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13 mence only after his registration at an employment office, except as 14 the commission may by regulation otherwise prescribe. 15

- "State" includes, in addition to the states of the 1 SEC. 19 (k). United States of America, Alaska, Hawaii, and the District of Co-2 3 lumbia.
- 1 SEC. 19 (1). "Unemployment compensation administration fund" 2 means the unemployment compensation administration fund estab-3 lished by this act, from which administration expenses under this act 4 shall be paid.
  - SEC. 19 (m). "Wages" means all remuneration payable for personal services, including commissions and bonuses and the cash value of all remuneration payable in any medium other than cash. The reasonable cash value of remuneration payable in any medium other than cash, shall be estimated and determined in accordance with rules prescribed by the commission.
- 1 SEC. 19 (n). "Week" means such period or periods of seven con-2 secutive calendar days ending at midnight, or as the commission may 3 by regulations prescribe.
- 1 "Weekly benefit amount". An individual's "weekly SEC. 19 (o). "benefit amount" means the amount of benefits he would be entitled to 2 3 receive for one week of total unemployment. An individual's weekly benefit amount, as determined for the first week of his benefit year, shall constitute his weekly benefit amount throughout such benefit year.

- SEC. 19 (p). "Benefit year" with respect to any individual means the fifty-two consecutive week period beginning with the first day of the week with respect to which benefits are first payable to him, and thereafter, the fifty-two consecutive week period beginning with the first day of the first week with respect to which benefits are next payable to him after the termination of his preceding benefit year.
- SEC. 19 (q). "Base period" means the period beginning with the first day of the nine completed calendar quarters immediately preceding the first day of an individual's benefit year and ending with the last day of the next to the last completed calendar quarter immediately preceding any week with respect to which benefits are payable.
  - SEC. 19 (r). "Calendar quarter" means the period of three consecutive calendar months ending on March 31, June 30, September 30 or December 31, excluding, however, any calendar quarter or portion thereof which occurs prior to January 1, 1937, or the equivalent thereof as the commission may by regulation prescribe.

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- SEC. 20. "Reciprocal benefit arrangements"—The commission is hereby authorized to enter into arrangements with the appropriate agencies of other states or the federal government whereby potential rights to benefits accumulated under the unemployment compensation laws of several states or under such a law of the federal government, or both, may constitute the basis for the payment of benefits through a single appropriate agency under terms which the commission finds will be fair and reasonable as to all affected interests and will not result in any substantial loss to the fund.
- SEC. 21. "Saving clause"—The general assembly reserves the right to amend or repeal all or any part of this act at any time; and there shall be no vested private right of any kind against such amendment or repeal. All rights, privileges, or immunities conferred by this act or by acts done pursuant thereto shall exist subject to the power of the General Assembly to amend or repeal this act at any time.
- SEC. 22. "Separability of provisions"—If any provision of this act, or the application thereof to any person or circumstance, is held invalid, the remainder of this act and the application of such provision to other persons or circumstances shall not be affected thereby.
- "Constitutionality"-If any section, subsection, clause, sentence or phrase of this act is for any reason held to be unconstitutional and invalid, such decision shall not affect the validity of the remaining portions of this act. The General Assembly hereby declares that in the passage of this act, it is the expressed intent of the General Assembly to provide for contributions from any and all employers 7 as herein defined, as far as the same is constitutional and valid, and the General Assembly hereby further declares that it would have passed this act and each section, subsection, clause, sentence and phrase 10 hereof irrespective of whether any one or more of the sections, sub-11 sections, clauses, sentences or phrases hereof be declared unconstitu-12 tional or invalid.
  - 1 Sec. 24. "Termination"—If at any time title IX of the social security act, as amnded, shall be amended or repealed by Congress or

held unconstitutional by the Supreme Court of the United States, with the result that no portion of the contributions required under this act may be credited against the tax imposed by said title IX, in any such 6 event the operation of the provisions of this act requiring the payment 7 of contributions and benefits shall immediately cease, the commission shall thereupon requisition from the unemployment trust fund all 8 9 moneys therein standing to its credit, and such moneys, together with 10 any other moneys in the unemployment compensation fund shall be 11 refunded, without interest and under regulations prescribed by the 12 commission, to each employer by whom contributions have been paid, proportionately to his pro rata share of the total contributions paid under this act. Any interest or earnings of the fund shall be available 13 14 to the commission to pay for the costs of making such refunds. When 15 the commission shall have executed the duties prescribed in this section 16 17 and performed such other acts as are incidental to the termination of its duties under this act, the provisions of this act, in their entirety, 18 19 shall cease to be operative.

SEC. 25. The provisions of senate file 1 of the 46th General Assembly of Iowa in Extraordinary Session, as amended by senate file 191 of the 47th General Assembly of Iowa, are hereby amended and reenacted to conform to the provisions of this act as hereinbefore set out. All acts or parts of acts in conflict herewith are hereby repealed insofar as they are inconsistent with the provisions of this act, and of the provisions of senate file 1 of the 46th General Assembly of Iowa in Extraordinary Session, as amended by senate file 191 of the 47th General Assembly of Iowa, as herein amended and re-enacted.

SEC. 26. "Effective date"—This act being deemed of immediate importance, shall be in force and effect from and after its passage and publication in the Bulletin Journal, a newspaper published at Independence, Iowa, and in The Press, a newspaper published at Manchester, Iowa.

Senate File 447. Approved May 1, 1937.

I hereby certify that the foregoing act was published in the Bulletin, Independence, May 20, 1937, and The Press, Manchester, May 20, 1937.

ROBERT E. O'BRIAN, Secretary of State.

#### CHAPTER 103

#### UNEMPLOYMENT COMPENSATION LAW

#### S. F. 191

AN ACT to amend sections 10 (a) and 10 (b) of Senate File No. 1, acts of the Forty-sixth General Assembly, extraordinary session (approved December 24, 1936) and relating to administration of the unemployment insurance law.

Be It Enacted by the General Assembly of the State of Iowa:

- SECTION 1. That sections 10 (a) and 10 (b), senate file No. 1, acts of the Forty-sixth General Assembly in extraordinary session are hereby repealed and that there be enacted as a substitute therefor
- 4 the following: